

Report No. 2017-131  
March 2017

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial and Federal Single Audit**

**NASSAU COUNTY  
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended  
June 30, 2016



Sherrill F. Norman, CPA  
Auditor General

## Board Members and Superintendent

During the 2015-16 fiscal year, Dr. John L. Ruis served as Superintendent of the Nassau County Schools and the following individuals served as School Board Members:

|                                    | <u>District No.</u> |
|------------------------------------|---------------------|
| Donna Martin, Chair                | 1                   |
| Gail G. Cook                       | 2                   |
| Jamie Deonas                       | 3                   |
| Dr. Kimberly Joyce Fahlgren        | 4                   |
| Dr. Kathy Knight Burns, Vice Chair | 5                   |

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Susan Granger and the audit was supervised by Randy R. Arend, CPA.

Please address inquiries regarding this report to Micah E. Rodgers, CPA, Audit Supervisor, by e-mail at [micahrodgers@aud.state.fl.us](mailto:micahrodgers@aud.state.fl.us) or by telephone at (850) 412-2905.

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## SUMMARY

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the Nassau County District School Board (District's) basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

We noted a certain matter involving the District's internal control over financial reporting and its operation that we consider to be a significant deficiency, as summarized below. However, the significant deficiency is not considered to be a material weakness.

#### Significant Deficiency

**Finding No. 2016-001:** The District's financial reporting procedures need improvement to ensure account balances and transactions are properly reported.

The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

### SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Special Education Cluster was audited as a major Federal program. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on the Special Education Cluster.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether the School Board and its officers with administrative and stewardship responsibilities for District operations had:

- Presented the District's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements or on a major Federal program; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements, and those applicable to the District's major Federal program.

The scope of this audit included an examination of the District's basic financial statements and the accompanying Schedule of Expenditures of Federal Awards as of and for the fiscal year ended June 30, 2016. We obtained an understanding of the District's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements and Federal awards. We also examined various transactions to determine whether they were

executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

|                   |
|-------------------|
| AUDIT METHODOLOGY |
|-------------------|

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Nassau County District School Board, as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the school internal funds, which represent 22 percent of the assets and 80 percent of the liabilities of the aggregate remaining fund information. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the school internal funds were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Nassau County District School Board, as of June 30, 2016, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS, the Budgetary Comparison Schedule – General Fund, Schedule of Funding Progress – Other Postemployment Benefits Plan, Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan, Schedule of District Contributions – Florida Retirement System Pension Plan, Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, Schedule of District Contributions – Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated March 2, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 2, 2017

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The management of the Nassau County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2016. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2015-16 fiscal year are as follows:

- As of June 30, 2016, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$171,535,498.43.
- In total, net position increased \$7,853,455.13, which represents a 5 percent increase over the 2014-15 fiscal year.
- General revenues total \$102,898,587.03, or 94 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$6,344,644.89, or 6 percent of all revenues.
- Expenses total \$101,389,776.79. Only \$6,344,644.89 of these expenses was offset by program specific charges, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$11,950,705.50, which is \$2,466,459.44 more than the prior fiscal year balance. The General Fund assigned and unassigned fund balances totaled \$9,049,572.12, or 11 percent of total General Fund revenues.

### **OVERVIEW OF FINANCIAL STATEMENTS**

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support

services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes and State revenues finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Capital Projects – Local Capital Improvement Fund, and Capital Projects – Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with the budget.

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses agency funds to account for resources held for student activities and groups.

## Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's net pension liability and its progress in funding its obligation to provide other postemployment benefits to its employees.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2016, compared to net position as of June 30, 2015:

#### Net Position, End of Year

|                                  | Governmental<br>Activities |                       |
|----------------------------------|----------------------------|-----------------------|
|                                  | 6-30-16                    | 6-30-15               |
| Current and Other Assets         | \$ 57,483,791.07           | \$ 55,329,498.56      |
| Capital Assets                   | 163,605,358.39             | 158,637,351.73        |
| <b>Total Assets</b>              | <b>221,089,149.46</b>      | <b>213,966,850.29</b> |
| Deferred Outflows of Resources   | 8,962,188.00               | 6,598,717.00          |
| Long-Term Liabilities            | 49,077,449.31              | 38,294,113.46         |
| Other Liabilities                | 3,860,092.72               | 3,437,164.53          |
| <b>Total Liabilities</b>         | <b>52,937,542.03</b>       | <b>41,731,277.99</b>  |
| Deferred Inflows of Resources    | 5,578,297.00               | 15,152,246.00         |
| Net Position:                    |                            |                       |
| Net Investment in Capital Assets | 159,553,517.95             | 154,251,496.02        |
| Restricted                       | 43,384,761.61              | 44,288,163.21         |
| Unrestricted (Deficit)           | (31,402,781.13)            | (34,857,615.93)       |
| <b>Total Net Position</b>        | <b>\$ 171,535,498.43</b>   | <b>163,682,043.30</b> |

The District's net investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment less any related debt still outstanding) of \$159,533,517.95 is the largest portion of net position. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position, \$43,384,761.61, represents resources that are subject to external restrictions on how they may be used.

The District's unrestricted net position is a deficit of \$31,402,781.13 and is due mainly to the accrual of long-term liabilities of \$3,212,387.87 for compensated absences payable, \$5,309,421 for other postemployment benefit obligations, and \$36,503,800 for net pension liability.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2016, and June 30, 2015, are as follows:

### Operating Results for the Fiscal Year Ended

|                                                                 | Governmental<br>Activities |                          |
|-----------------------------------------------------------------|----------------------------|--------------------------|
|                                                                 | 6-30-16                    | 6-30-15                  |
| Program Revenues:                                               |                            |                          |
| Charges for Services                                            | \$ 1,975,035.33            | \$ 1,986,639.91          |
| Operating Grants and Contributions                              | 3,747,986.08               | 3,727,607.91             |
| Capital Grants and Contributions                                | 621,623.48                 | 635,807.03               |
| General Revenues:                                               |                            |                          |
| Property Taxes, Levied for Operational Purposes                 | 40,962,165.13              | 39,319,395.32            |
| Property Taxes, Levied for Capital Projects                     | 9,967,521.55               | 9,463,931.97             |
| Impact Fees                                                     | 2,942,954.23               | 2,858,407.53             |
| Grants and Contributions Not Restricted<br>to Specific Programs | 46,857,443.73              | 45,011,228.09            |
| Unrestricted Investment Earnings                                | 183,856.88                 | 20,102.21                |
| Miscellaneous                                                   | 1,984,645.51               | 1,725,761.88             |
| <b>Total Revenues</b>                                           | <b>109,243,231.92</b>      | <b>104,748,881.85</b>    |
| Functions/Program Expenses:                                     |                            |                          |
| Instruction                                                     | 51,607,004.22              | 50,302,831.87            |
| Student Support Services                                        | 4,016,343.54               | 3,776,085.63             |
| Instructional Media Services                                    | 1,297,020.52               | 1,337,015.28             |
| Instruction and Curriculum Development Services                 | 2,676,327.00               | 2,433,191.92             |
| Instructional Staff Training Services                           | 2,142,776.70               | 1,737,019.15             |
| Instruction-Related Technology                                  | 1,256,708.60               | 1,228,033.13             |
| Board                                                           | 428,848.73                 | 432,144.30               |
| General Administration                                          | 1,093,374.49               | 899,965.42               |
| School Administration                                           | 5,399,474.23               | 5,387,096.66             |
| Facilities Acquisition and Construction                         | 909,233.38                 | 1,364,501.77             |
| Fiscal Services                                                 | 602,903.34                 | 570,420.07               |
| Food Services                                                   | 5,150,030.43               | 5,154,267.57             |
| Central Services                                                | 575,824.73                 | 653,640.33               |
| Student Transportation Services                                 | 5,087,403.52               | 5,065,951.53             |
| Operation of Plant                                              | 8,221,508.58               | 8,156,148.86             |
| Maintenance of Plant                                            | 3,028,742.41               | 2,908,866.99             |
| Administrative Technology Services                              | 963,135.33                 | 1,068,556.04             |
| Community Services                                              | 285,949.76                 | 267,031.18               |
| Unallocated Interest on Long-Term Debt                          | 110,513.66                 | 63,355.98                |
| Unallocated Depreciation Expense                                | 6,484,271.20               | 6,220,749.32             |
| Loss on Disposal of Capital Assets                              | 52,382.42                  | 101,144.44               |
| <b>Total Functions/Program Expenses</b>                         | <b>101,389,776.79</b>      | <b>99,128,017.44</b>     |
| <b>Change in Net Position</b>                                   | <b>7,853,455.13</b>        | <b>5,620,864.41</b>      |
| Net Position - Beginning                                        | 163,682,043.30             | 194,687,612.89           |
| Adjustment to Beginning Net Position (1)                        | -                          | (36,626,434.00)          |
| Net Position - Beginning, as Restated                           | 163,682,043.30             | 158,061,178.89           |
| <b>Net Position - Ending</b>                                    | <b>\$ 171,535,498.43</b>   | <b>\$ 163,682,043.30</b> |

Note: (1) The adjustment to beginning net position was due to the implementation of Governmental Accounting Standards Board Statement No. 68, which was a change in accounting principle that required employers participating in cost-sharing multiple-employer defined benefit pension plans to report the employers' proportionate share of the net pension liability of the defined benefit pension plans.

The largest revenue source is local property taxes (47 percent), which increased by \$2,146,359.39, or 4 percent, as a result of an increase in taxable assessed values, although the total millage rate decreased for the 2015-16 fiscal year. The State of Florida is the next largest revenue source (37 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data, and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Grants and contributions not restricted to specific programs revenues increased by \$1,846,215.64, or 4 percent, primarily due to an increase in FEFP revenues from the State. FEFP revenues increased by \$1,168,291, or 5 percent, in part, because of an increase in State funding per student enrollment and because student full-time equivalent enrollment increased by 150 students, from 11,166 in the 2014-15 fiscal year to 11,316 in the 2015-16 fiscal year.

Instruction expenses represent 51 percent of total governmental expenses in the 2014-15 and 2015-16 fiscal years.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$1,738,998.77 during the fiscal year to \$53,462,543.93 at June 30, 2016. Of the total fund balance, \$6,116,307.10, or 11 percent is unassigned fund balance, which is available for spending at the District's discretion; \$1,096,833.33 is nonspendable; \$43,316,138.48 is restricted for particular purposes; and \$2,933,265.02 is assigned for particular purposes.

### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$6,116,307.10, while the total fund balance is \$11,950,705.50. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is 11 percent of the total General Fund revenues, while total fund balance represents 14 percent of total General Fund revenues.

Total fund balance increased by \$2,466,459.44 during the fiscal year. Key factors impacting the change in fund balance are as follows:

- Increase in State revenues of \$1,483,373.54, primarily due to an increase in FEFP revenues due to increases in student enrollment and State funding per student enrollment.

- An increase in property values resulted in increased tax revenues of \$1,642,769.81.
- Total revenues exceeded total expenditures by \$105,166.65, while other financing sources totaled \$2,361,292.79 mainly due to transfers in from the Capital Projects – Local Capital Improvement Fund to reimburse property insurance expenditures, facilities maintenance costs, and lease payments on relocatable facilities.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$24,591,757.62, which is restricted for the acquisition, construction, and maintenance of capital assets. Encumbrances to this fund total \$22,006,789.87, the majority of which is earmarked for the new elementary school in the Yulee area (Wildlight Elementary School). The fund balance decreased \$3,366,380.44 in the current fiscal year due to renovations of various facilities.

The Capital Projects – Other Fund has a total fund balance of \$13,040,707.54. This fund accounts for the financial resources generated by the collection of impact fees to be used for educational capital outlay needs, including new construction, renovations and remodeling projects. This fund has revenues of \$2,971,710.25, expenditures of \$648,456.51, and encumbrances of \$7,461,488.91, at June 30, 2016. The fund balance increased in the current fiscal year as resources were accumulated for anticipated expenditures for the new Wildlight Elementary School.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund final budgeted revenues and expenditures were in line with original budget amounts. Actual revenues are \$2,015,579.49, or 2 percent, greater than final budget amounts, while actual expenditures are \$7,093,755.16, or 8 percent, less than final budgeted amounts. The increase in revenues mainly resulted from unanticipated receipts of Medicaid administrative moneys and miscellaneous local revenues. The decrease in expenditures was primarily due to salary and related expenditures being less than projected. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$8,370,243.44.

#### CAPITAL ASSETS AND LONG-TERM DEBT

#### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2016, is \$163,605,358.39 (net of accumulated depreciation). This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; construction in progress; and audio visual materials and computer software.

Major capital asset events included the following:

- Completion of classroom additions at Southside Elementary School and Emma Love Hardee Elementary School costing approximately \$1.7 million and \$1.6 million, respectively.
- Completion of the heating, ventilating, and air conditioning replacement project at Fernandina Beach Middle School costing approximately \$1.2 million.
- At June 30, 2016, construction in progress includes a heating, ventilating, and air conditioning replacement project at Hilliard Elementary School and the New Wildlight Elementary School.

Additional information on the District's capital assets can be found in Notes I.F.5., II.D., and II.G. to the financial statements.

## **Long-Term Debt**

At June 30, 2016, the District has total long-term debt outstanding of \$4,051,840.44, composed of State School Bonds of \$594,000, District Revenue Bonds of \$2,029,259.44, and Qualified Zone Academy Bonds of \$1,428,581. During the current fiscal year, the District retired \$334,015.27 in debt principal through scheduled debt service payments.

Additional information on the District's long-term debt can be found in Notes II.I.1. through II.I.3. to the financial statements.

|                          |
|--------------------------|
| REQUESTS FOR INFORMATION |
|--------------------------|

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Executive Director of Business Services, Nassau County District School Board, 1201 Atlantic Avenue, Fernandina Beach, Florida 32034.

# **BASIC FINANCIAL STATEMENTS**

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## **Nassau County District School Board Statement of Net Position June 30, 2016**

|                                                      | <b>Governmental<br/>Activities</b> |
|------------------------------------------------------|------------------------------------|
| <b>ASSETS</b>                                        |                                    |
| Cash and Cash Equivalents                            | \$ 53,462,139.78                   |
| Investments                                          | 14,496.95                          |
| Accounts Receivable                                  | 53,172.21                          |
| Due from Other Agencies                              | 1,479,515.30                       |
| Inventories                                          | 1,096,833.33                       |
| Restricted Investments                               | 1,219,089.05                       |
| Capital Credits Receivable                           | 158,544.45                         |
| Capital Assets:                                      |                                    |
| Nondepreciable Capital Assets                        | 9,650,509.83                       |
| Depreciable Capital Assets, Net                      | 153,954,848.56                     |
| <b>TOTAL ASSETS</b>                                  | <b>221,089,149.46</b>              |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>                |                                    |
| Pensions                                             | 8,962,188.00                       |
| <b>LIABILITIES</b>                                   |                                    |
| Accrued Salaries and Benefits                        | 1,631,704.57                       |
| Payroll Deductions and Withholdings                  | 741,580.56                         |
| Accounts Payable                                     | 452,973.68                         |
| Construction Contracts Payable                       | 709,688.66                         |
| Construction Contracts Payable - Retained Percentage | 266,381.22                         |
| Unearned Revenues                                    | 57,764.03                          |
| Long-Term Liabilities:                               |                                    |
| Portion Due Within One Year                          | 1,760,293.79                       |
| Portion Due After One Year                           | 47,317,155.52                      |
| <b>TOTAL LIABILITIES</b>                             | <b>52,937,542.03</b>               |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                 |                                    |
| Pensions                                             | 5,578,297.00                       |
| <b>NET POSITION</b>                                  |                                    |
| Net Investment in Capital Assets                     | 159,553,517.95                     |
| Restricted for:                                      |                                    |
| State Required Carryover Programs                    | 1,069,443.43                       |
| Debt Service                                         | 1,266,264.99                       |
| Capital Projects                                     | 37,816,760.35                      |
| Food Service                                         | 2,428,813.09                       |
| Other Purposes                                       | 803,479.75                         |
| Unrestricted                                         | (31,402,781.13)                    |
| <b>TOTAL NET POSITION</b>                            | <b>\$ 171,535,498.43</b>           |

The accompanying notes to financial statements are an integral part of this statement.

**Nassau County District School Board  
Statement of Activities  
For the Fiscal Year Ended June 30, 2016**

| <b>Functions/Programs</b>                       | <b>Expenses</b>          | <b>Charges<br/>for<br/>Services</b> | <b>Program Revenues<br/>Operating<br/>Grants and<br/>Contributions</b> |
|-------------------------------------------------|--------------------------|-------------------------------------|------------------------------------------------------------------------|
| <b>Governmental Activities:</b>                 |                          |                                     |                                                                        |
| Instruction                                     | \$ 51,607,004.22         | \$ 21,215.00                        | \$ -                                                                   |
| Student Support Services                        | 4,016,343.54             | -                                   | -                                                                      |
| Instructional Media Services                    | 1,297,020.52             | -                                   | -                                                                      |
| Instruction and Curriculum Development Services | 2,676,327.00             | -                                   | -                                                                      |
| Instructional Staff Training Services           | 2,142,776.70             | -                                   | -                                                                      |
| Instruction-Related Technology                  | 1,256,708.60             | -                                   | -                                                                      |
| Board                                           | 428,848.73               | -                                   | -                                                                      |
| General Administration                          | 1,093,374.49             | -                                   | -                                                                      |
| School Administration                           | 5,399,474.23             | -                                   | -                                                                      |
| Facilities Acquisition and Construction         | 909,233.38               | -                                   | -                                                                      |
| Fiscal Services                                 | 602,903.34               | -                                   | -                                                                      |
| Food Services                                   | 5,150,030.43             | 1,882,424.02                        | 3,747,986.08                                                           |
| Central Services                                | 575,824.73               | -                                   | -                                                                      |
| Student Transportation Services                 | 5,087,403.52             | 71,396.31                           | -                                                                      |
| Operation of Plant                              | 8,221,508.58             | -                                   | -                                                                      |
| Maintenance of Plant                            | 3,028,742.41             | -                                   | -                                                                      |
| Administrative Technology Services              | 963,135.33               | -                                   | -                                                                      |
| Community Services                              | 285,949.76               | -                                   | -                                                                      |
| Unallocated Interest on Long-Term Debt          | 110,513.66               | -                                   | -                                                                      |
| Unallocated Depreciation Expense*               | 6,484,271.20             | -                                   | -                                                                      |
| Loss on Disposal of Capital Assets              | 52,382.42                | -                                   | -                                                                      |
| <b>Total Governmental Activities</b>            | <b>\$ 101,389,776.79</b> | <b>\$ 1,975,035.33</b>              | <b>\$ 3,747,986.08</b>                                                 |

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Impact Fees

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

**Total General Revenues**

**Change in Net Position**

Net Position - Beginning

**Net Position - Ending**

\* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

|                                                 |   | <b>Net (Expense)<br/>Revenue and Changes<br/>in Net Position</b> |                        |
|-------------------------------------------------|---|------------------------------------------------------------------|------------------------|
| <b>Capital<br/>Grants and<br/>Contributions</b> |   | <b>Governmental<br/>Activities</b>                               |                        |
| \$                                              | - | \$                                                               | (51,585,789.22)        |
|                                                 | - |                                                                  | (4,016,343.54)         |
|                                                 | - |                                                                  | (1,297,020.52)         |
|                                                 | - |                                                                  | (2,676,327.00)         |
|                                                 | - |                                                                  | (2,142,776.70)         |
|                                                 | - |                                                                  | (1,256,708.60)         |
|                                                 | - |                                                                  | (428,848.73)           |
|                                                 | - |                                                                  | (1,093,374.49)         |
|                                                 | - |                                                                  | (5,399,474.23)         |
| 108,015.23                                      |   |                                                                  | (801,218.15)           |
|                                                 | - |                                                                  | (602,903.34)           |
|                                                 | - |                                                                  | 480,379.67             |
|                                                 | - |                                                                  | (575,824.73)           |
|                                                 | - |                                                                  | (5,016,007.21)         |
|                                                 | - |                                                                  | (8,221,508.58)         |
| 249,191.00                                      |   |                                                                  | (2,779,551.41)         |
|                                                 | - |                                                                  | (963,135.33)           |
|                                                 | - |                                                                  | (285,949.76)           |
| 264,417.25                                      |   |                                                                  | 153,903.59             |
|                                                 | - |                                                                  | (6,484,271.20)         |
|                                                 | - |                                                                  | (52,382.42)            |
| <u>\$ 621,623.48</u>                            |   |                                                                  | <u>(95,045,131.90)</u> |

|                          |
|--------------------------|
| 40,962,165.13            |
| 9,967,521.55             |
| 2,942,954.23             |
| 46,857,443.73            |
| 183,856.88               |
| <u>1,984,645.51</u>      |
| <u>102,898,587.03</u>    |
| 7,853,455.13             |
| <u>163,682,043.30</u>    |
| <u>\$ 171,535,498.43</u> |

**Nassau County District School Board  
Balance Sheet – Governmental Funds  
June 30, 2016**

|                                                                                | General<br>Fund         | Capital Projects -<br>Local Capital<br>Improvement Fund | Capital Projects -<br>Other<br>Fund |
|--------------------------------------------------------------------------------|-------------------------|---------------------------------------------------------|-------------------------------------|
| <b>ASSETS</b>                                                                  |                         |                                                         |                                     |
| Cash and Cash Equivalents                                                      | \$ 13,406,841.85        | \$ 25,414,216.19                                        | \$ 12,139,556.84                    |
| Investments                                                                    | -                       | -                                                       | -                                   |
| Accounts Receivable                                                            | 53,172.21               | -                                                       | -                                   |
| Due from Other Funds                                                           | 217,964.12              | -                                                       | -                                   |
| Due from Other Agencies                                                        | 51,466.55               | -                                                       | 1,058,492.73                        |
| Inventories                                                                    | 1,028,210.20            | -                                                       | -                                   |
| Restricted Investments                                                         | -                       | -                                                       | -                                   |
| <b>TOTAL ASSETS</b>                                                            | <b>\$ 14,757,654.93</b> | <b>\$ 25,414,216.19</b>                                 | <b>\$ 13,198,049.57</b>             |
| <b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND<br/>FUND BALANCES</b>       |                         |                                                         |                                     |
| Liabilities:                                                                   |                         |                                                         |                                     |
| Accrued Salaries and Benefits                                                  | \$ 1,631,704.57         | \$ -                                                    | \$ -                                |
| Payroll Deductions and Withholdings                                            | 741,580.56              | -                                                       | -                                   |
| Accounts Payable                                                               | 433,664.30              | -                                                       | 3,730.72                            |
| Construction Contracts Payable                                                 | -                       | 670,233.36                                              | 39,455.30                           |
| Construction Contracts Payable - Retainage                                     | -                       | 152,225.21                                              | 114,156.01                          |
| Due to Other Funds                                                             | -                       | -                                                       | -                                   |
| Unearned Revenues                                                              | -                       | -                                                       | -                                   |
| <b>Total Liabilities</b>                                                       | <b>2,806,949.43</b>     | <b>822,458.57</b>                                       | <b>157,342.03</b>                   |
| Deferred Inflows of Resources:                                                 |                         |                                                         |                                     |
| Unavailable Revenue - Capital Outlay and Debt Service                          | -                       | -                                                       | -                                   |
| Fund Balances:                                                                 |                         |                                                         |                                     |
| Nonspendable:                                                                  |                         |                                                         |                                     |
| Inventories                                                                    | 1,028,210.20            | -                                                       | -                                   |
| Restricted for:                                                                |                         |                                                         |                                     |
| State Required Carryover Programs                                              | 1,069,443.43            | -                                                       | -                                   |
| Debt Service                                                                   | -                       | -                                                       | -                                   |
| Capital Projects                                                               | -                       | 24,591,757.62                                           | 13,040,707.54                       |
| Food Service                                                                   | -                       | -                                                       | -                                   |
| Florida Career and Professional Education Programs                             | 454,709.97              | -                                                       | -                                   |
| Workforce Development Program                                                  | 267,037.57              | -                                                       | -                                   |
| Other Purposes                                                                 | 81,732.21               | -                                                       | -                                   |
| Total Restricted Fund Balance                                                  | 1,872,923.18            | 24,591,757.62                                           | 13,040,707.54                       |
| Assigned for:                                                                  |                         |                                                         |                                     |
| Health Insurance                                                               | 981,974.80              | -                                                       | -                                   |
| Special Education Programs                                                     | 610,033.47              | -                                                       | -                                   |
| Board Initiatives                                                              | 246,194.66              | -                                                       | -                                   |
| Purchase Obligations                                                           | 178,674.56              | -                                                       | -                                   |
| Local Programs and Other Purposes                                              | 916,387.53              | -                                                       | -                                   |
| Total Assigned Fund Balance                                                    | 2,933,265.02            | -                                                       | -                                   |
| Unassigned Fund Balance                                                        | 6,116,307.10            | -                                                       | -                                   |
| <b>Total Fund Balances</b>                                                     | <b>11,950,705.50</b>    | <b>24,591,757.62</b>                                    | <b>13,040,707.54</b>                |
| <b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES,<br/>AND FUND BALANCES</b> | <b>\$ 14,757,654.93</b> | <b>\$ 25,414,216.19</b>                                 | <b>\$ 13,198,049.57</b>             |

The accompanying notes to financial statements are an integral part of this statement.

| <b>Other<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|-----------------------------------------|-----------------------------------------|
| \$ 2,501,524.90                         | \$ 53,462,139.78                        |
| 14,496.95                               | 14,496.95                               |
| -                                       | 53,172.21                               |
| -                                       | 217,964.12                              |
| 369,556.02                              | 1,479,515.30                            |
| 68,623.13                               | 1,096,833.33                            |
| 1,219,089.05                            | 1,219,089.05                            |
| <u>\$ 4,173,290.05</u>                  | <u>\$ 57,543,210.74</u>                 |
| <br>                                    |                                         |
| \$ -                                    | \$ 1,631,704.57                         |
| -                                       | 741,580.56                              |
| 15,578.66                               | 452,973.68                              |
| -                                       | 709,688.66                              |
| -                                       | 266,381.22                              |
| 217,964.12                              | 217,964.12                              |
| 57,764.03                               | 57,764.03                               |
| <u>291,306.81</u>                       | <u>4,078,056.84</u>                     |
| <br>                                    |                                         |
| <u>2,609.97</u>                         | <u>2,609.97</u>                         |
| <br>                                    |                                         |
| <u>68,623.13</u>                        | <u>1,096,833.33</u>                     |
| <br>                                    |                                         |
| -                                       | 1,069,443.43                            |
| 1,266,264.99                            | 1,266,264.99                            |
| 184,295.19                              | 37,816,760.35                           |
| 2,360,189.96                            | 2,360,189.96                            |
| -                                       | 454,709.97                              |
| -                                       | 267,037.57                              |
| -                                       | 81,732.21                               |
| <u>3,810,750.14</u>                     | <u>43,316,138.48</u>                    |
| <br>                                    |                                         |
| -                                       | 981,974.80                              |
| -                                       | 610,033.47                              |
| -                                       | 246,194.66                              |
| -                                       | 178,674.56                              |
| -                                       | 916,387.53                              |
| -                                       | 2,933,265.02                            |
| -                                       | 6,116,307.10                            |
| <u>3,879,373.27</u>                     | <u>53,462,543.93</u>                    |
| <br>                                    |                                         |
| <u>\$ 4,173,290.05</u>                  | <u>\$ 57,543,210.74</u>                 |

**Nassau County District School Board  
Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position  
June 30, 2016**

**Total Fund Balances - Governmental Funds** \$ 53,462,543.93

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 163,605,358.39

Capital credits are not available to liquidate liabilities in governmental funds, but are accrued in governmental activities in the statement of net position. 158,544.45

Certain capital outlay and debt service funds due from other agencies are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue on the governmental fund statements. 2,609.97

The deferred outflows of resources and deferred inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

|                                       |                       |              |
|---------------------------------------|-----------------------|--------------|
| Deferred Outflows Related to Pensions | \$ 8,962,188.00       |              |
| Deferred Inflows Related to Pensions  | <u>(5,578,297.00)</u> | 3,383,891.00 |

Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:

|                                       |                       |                        |
|---------------------------------------|-----------------------|------------------------|
| Qualified Zone Academy Bonds Payable  | \$ (1,428,581.00)     |                        |
| Bonds Payable                         | (2,623,259.44)        |                        |
| Compensated Absences Payable          | (3,212,387.87)        |                        |
| Net Pension Liability                 | (36,503,800.00)       |                        |
| Other Postemployment Benefits Payable | <u>(5,309,421.00)</u> | <u>(49,077,449.31)</u> |

**Net Position - Governmental Activities** **\$ 171,535,498.43**

The accompanying notes to financial statements are an integral part of this statement.

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**Nassau County District School Board  
Statement of Revenues, Expenditures, and Changes in  
Fund Balances – Governmental Funds  
For the Fiscal Year Ended June 30, 2016**

|                                                          | General<br>Fund             | Capital Projects -<br>Local Capital<br>Improvement Fund | Capital Projects -<br>Other<br>Fund |
|----------------------------------------------------------|-----------------------------|---------------------------------------------------------|-------------------------------------|
| <b>Revenues</b>                                          |                             |                                                         |                                     |
| Intergovernmental:                                       |                             |                                                         |                                     |
| Federal Direct                                           | \$ 59,381.12                | \$ -                                                    | \$ -                                |
| Federal Through State and Local<br>State                 | 486,056.78<br>40,013,373.10 | -<br>-                                                  | -<br>-                              |
| Local:                                                   |                             |                                                         |                                     |
| Property Taxes                                           | 40,962,165.13               | 9,967,521.55                                            | -                                   |
| Impact Fees                                              | -                           | -                                                       | 2,942,954.23                        |
| Charges for Services - Food Service                      | -                           | -                                                       | -                                   |
| Miscellaneous                                            | 1,987,238.66                | 125,881.78                                              | 28,756.02                           |
| Total Local Revenues                                     | <u>42,949,403.79</u>        | <u>10,093,403.33</u>                                    | <u>2,971,710.25</u>                 |
| <b>Total Revenues</b>                                    | <u>83,508,214.79</u>        | <u>10,093,403.33</u>                                    | <u>2,971,710.25</u>                 |
| <b>Expenditures</b>                                      |                             |                                                         |                                     |
| Current - Education:                                     |                             |                                                         |                                     |
| Instruction                                              | 49,304,718.73               | -                                                       | -                                   |
| Student Support Services                                 | 3,372,666.07                | -                                                       | -                                   |
| Instructional Media Services                             | 1,309,445.38                | -                                                       | -                                   |
| Instruction and Curriculum Development Services          | 1,256,684.78                | -                                                       | -                                   |
| Instructional Staff Training Services                    | 1,350,909.18                | -                                                       | -                                   |
| Instruction-Related Technology                           | 1,237,475.94                | -                                                       | -                                   |
| Board                                                    | 431,006.72                  | -                                                       | -                                   |
| General Administration                                   | 902,156.52                  | -                                                       | -                                   |
| School Administration                                    | 5,445,901.02                | -                                                       | -                                   |
| Facilities Acquisition and Construction                  | 261,266.34                  | 421,609.40                                              | 33,207.68                           |
| Fiscal Services                                          | 610,424.48                  | -                                                       | -                                   |
| Food Services                                            | 76,890.70                   | -                                                       | -                                   |
| Central Services                                         | 576,347.84                  | -                                                       | -                                   |
| Student Transportation Services                          | 4,339,293.13                | -                                                       | -                                   |
| Operation of Plant                                       | 8,258,498.33                | -                                                       | -                                   |
| Maintenance of Plant                                     | 3,041,051.49                | -                                                       | -                                   |
| Administrative Technology Services                       | 971,402.20                  | -                                                       | -                                   |
| Community Services                                       | 286,641.19                  | -                                                       | -                                   |
| Fixed Capital Outlay:                                    |                             |                                                         |                                     |
| Facilities Acquisition and Construction                  | 69,283.16                   | 8,062,976.12                                            | 612,959.15                          |
| Other Capital Outlay                                     | 300,984.94                  | 2,772,927.12                                            | 2,289.68                            |
| Debt Service:                                            |                             |                                                         |                                     |
| Principal                                                | -                           | -                                                       | -                                   |
| Interest and Fiscal Charges                              | -                           | -                                                       | -                                   |
| <b>Total Expenditures</b>                                | <u>83,403,048.14</u>        | <u>11,257,512.64</u>                                    | <u>648,456.51</u>                   |
| <b>Excess (Deficiency) of Revenues Over Expenditures</b> | <u>105,166.65</u>           | <u>(1,164,109.31)</u>                                   | <u>2,323,253.74</u>                 |
| <b>Other Financing Sources (Uses)</b>                    |                             |                                                         |                                     |
| Transfers In                                             | 2,334,142.36                | -                                                       | -                                   |
| Sale of Capital Assets                                   | 8,021.01                    | 64,040.56                                               | -                                   |
| Loss Recoveries                                          | 19,129.42                   | -                                                       | -                                   |
| Transfers Out                                            | -                           | (2,266,311.69)                                          | (149,054.92)                        |
| <b>Total Other Financing Sources (Uses)</b>              | <u>2,361,292.79</u>         | <u>(2,202,271.13)</u>                                   | <u>(149,054.92)</u>                 |
| <b>Net Change in Fund Balances</b>                       | 2,466,459.44                | (3,366,380.44)                                          | 2,174,198.82                        |
| Fund Balances, Beginning                                 | 9,484,246.06                | 27,958,138.06                                           | 10,866,508.72                       |
| <b>Fund Balances, Ending</b>                             | <u>\$ 11,950,705.50</u>     | <u>\$ 24,591,757.62</u>                                 | <u>\$ 13,040,707.54</u>             |

The accompanying notes to financial statements are an integral part of this statement.

| <u>Other<br/>Governmental<br/>Funds</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|-----------------------------------------|-----------------------------------------|
| \$ 574,391.68                           | \$ 633,772.80                           |
| 9,246,978.13                            | 9,733,034.91                            |
| 857,072.07                              | 40,870,445.17                           |
| -                                       | 50,929,686.68                           |
| -                                       | 2,942,954.23                            |
| 1,882,424.02                            | 1,882,424.02                            |
| 88,736.87                               | 2,230,613.33                            |
| <u>1,971,160.89</u>                     | <u>57,985,678.26</u>                    |
| <u>12,649,602.77</u>                    | <u>109,222,931.14</u>                   |
| 2,825,748.24                            | 52,130,466.97                           |
| 682,473.04                              | 4,055,139.11                            |
| -                                       | 1,309,445.38                            |
| 1,443,315.35                            | 2,700,000.13                            |
| 805,369.50                              | 2,156,278.68                            |
| 25,225.42                               | 1,262,701.36                            |
| -                                       | 431,006.72                              |
| 216,988.58                              | 1,119,145.10                            |
| -                                       | 5,445,901.02                            |
| 193,214.07                              | 909,297.49                              |
| -                                       | 610,424.48                              |
| 5,096,401.87                            | 5,173,292.57                            |
| 2,093.32                                | 578,441.16                              |
| 82,624.04                               | 4,421,917.17                            |
| -                                       | 8,258,498.33                            |
| -                                       | 3,041,051.49                            |
| -                                       | 971,402.20                              |
| -                                       | 286,641.19                              |
| 268,555.71                              | 9,013,774.14                            |
| 185,938.43                              | 3,262,140.17                            |
| 334,015.27                              | 334,015.27                              |
| 110,513.66                              | 110,513.66                              |
| <u>12,272,476.50</u>                    | <u>107,581,493.79</u>                   |
| <u>377,126.27</u>                       | <u>1,641,437.35</u>                     |
| 81,224.25                               | 2,415,366.61                            |
| 6,370.43                                | 78,432.00                               |
| -                                       | 19,129.42                               |
| -                                       | (2,415,366.61)                          |
| <u>87,594.68</u>                        | <u>97,561.42</u>                        |
| 464,720.95                              | 1,738,998.77                            |
| 3,414,652.32                            | 51,723,545.16                           |
| <u>\$ 3,879,373.27</u>                  | <u>\$ 53,462,543.93</u>                 |

**Nassau County District School Board  
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
and Changes in Fund Balances to the Statement of Activities  
For the Fiscal Year Ended June 30, 2016**

**Net Change in Fund Balances - Governmental Funds** \$ 1,738,998.77

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays and donated assets in excess of depreciation expense in the current fiscal year.

|                                                  |                  |              |
|--------------------------------------------------|------------------|--------------|
| Capital outlay Expenditures - Governmental Funds | \$ 12,275,914.31 |              |
| Depreciation Expense                             | (7,185,899.04)   |              |
| Donated Assets                                   | 8,805.81         | 5,098,821.08 |

The loss on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (130,814.42)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayments in the current fiscal year.

|                        |               |            |
|------------------------|---------------|------------|
| State School Bonds     | \$ 230,000.00 |            |
| District Revenue Bonds | 104,015.27    | 334,015.27 |

The District accrues capital credits to be received in future years in the statement of activities, but the revenue does not provide current financial resources and is not reported in the governmental funds. This is the net increase in capital credits receivable in the current period.

|                       |               |          |
|-----------------------|---------------|----------|
| Current Year Accruals | \$ 158,544.45 |          |
| Prior Year Accruals   | (155,979.31)  | 2,565.14 |

Certain funds due from other agencies are not available and, therefore, are not recognized as revenue in the governmental fund statements. However, these funds are recognized as revenue under the full accrual basis of accounting in the statement of activities. When these funds are received in the subsequent year, the unearned revenue is recognized.

|                                            |             |             |
|--------------------------------------------|-------------|-------------|
| Current Year Unearned Revenue              | \$ 2,609.97 |             |
| Recognition of Prior Year Unearned Revenue | (12,809.56) | (10,199.59) |

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences used in excess of the amount earned in the current fiscal year. 19,479.88

Other postemployment benefits costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net increase in the other postemployment benefits liability for the current fiscal year. (722,982.00)

Governmental funds report district pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

|                          |                 |              |
|--------------------------|-----------------|--------------|
| FRS Pension Contribution | \$ 3,165,764.00 |              |
| HIS Pension Contribution | 933,839.00      |              |
| FRS Pension Expense      | (1,214,882.00)  |              |
| HIS Pension Expense      | (1,361,150.00)  | 1,523,571.00 |

**Change in Net Position - Governmental Activities** \$ 7,853,455.13

The accompanying notes to financial statements are an integral part of this statement.

**Nassau County District School Board  
Statement of Assets and Liabilities – Fiduciary Funds  
June 30, 2016**

|                           | <u>Agency<br/>Funds</u> |
|---------------------------|-------------------------|
| <b>ASSETS</b>             |                         |
| Cash and Cash Equivalents | \$ 1,190,004.00         |
| <b>LIABILITIES</b>        |                         |
| Internal Accounts Payable | \$ 1,190,004.00         |

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Nassau County School District (District). All fiduciary activities are reported only in the fund financial statements. Governmental activities, are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the student transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

### **B. Reporting Entity**

The Nassau County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Nassau County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

### **C. Basis of Presentation: Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements.

## **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the District's funds, including the fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects.
- Capital Projects – Other Fund – to account for the financial resources generated by the collection of impact fees to be used for educational capital outlay needs, including new construction, and renovation and remodeling projects, and lease payments on portable buildings.

Additionally, the District reports the following fiduciary fund type:

- Agency Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities.

During the course of operations the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## **E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant

revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 30 days of year-end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

## **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

### **1. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include a money market mutual fund and amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

### **2. Investments**

Investments consist of amounts placed in the SBA debt service accounts for investment of debt service moneys, amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, and those made locally. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Investments made locally consist of money market mutual fund and commercial paper and are reported at fair value.

Types and amounts of investments held at fiscal year-end are described in a subsequent note.

### 3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the moving weighted average basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

### 4. Restricted Assets

Certain invested assets held by a trustee under a trust agreement, in the name of the District, in connection with a Qualified Zone Academy Bonds (QZAB) Program sinking fund are classified as restricted assets because they are set aside for repayment of QZAB debt at maturity as required by applicable debt covenants.

### 5. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$500. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation. The value of land acquired prior to December 30, 1973, is based on the Nassau County Property Appraiser's appraised value at the time and, as a result, \$711,698.26 of stated land values are based on these appraised values. Interest costs incurred during construction of capital assets are not considered material and are not capitalized as part of the cost of construction.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

| <u>Description</u>                           | <u>Estimated Useful Lives</u> |
|----------------------------------------------|-------------------------------|
| Improvements Other Than Buildings            | 15 years                      |
| Buildings and Fixed Equipment                | 50 years                      |
| Furniture, Fixtures, and Equipment           | 3 - 15 years                  |
| Motor Vehicles                               | 5 - 10 years                  |
| Audio Visual Materials and Computer Software | 5 years                       |

Current year information relative to changes in capital assets is described in a subsequent note.

### 6. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to

pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

## **7. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

## **8. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District only has one item that qualifies for reporting in this category. The deferred outflows of resources related to pensions are discussed in a subsequent note.

In addition to liabilities, the statement of net position and the governmental funds balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting as deferred inflows of resources. The first is deferred inflows of resources related to pensions, which is reported only on the government-wide statement of net position. The deferred amount on pensions results from the difference in the expected and actual amounts of experience, earnings, and contributions. This amount is deferred and amortized over the service life of all employees that are provided with pensions through the pension plan, except earnings which are amortized over 5 years. The remaining item is unavailable revenue from the State of Florida for Capital Outlay and Debt Service. This item arises only under a modified accrual basis of accounting and is reported only in the governmental funds balance sheet.

## **9. Net Position Flow Assumption**

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements a flow assumption must be made about the order in which the resources are

considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## **10. Fund Balance Flow Assumptions**

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## **11. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2016.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has, by approval of the annual financial report, authorized the assignment of fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

In addition, effective August 13, 2015, Board Policy 6.15 was amended to provide that at least 3 percent of the current year's annual estimated General Fund revenues shall be reserved for contingency purposes. If the unassigned fund balance falls below 3 percent, the Superintendent will notify the School Board and work to restore the funds to the appropriate level within a reasonable time period.

## **G. Revenues and Expenditures/Expenses**

### **1. Program Revenues**

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

### **2. State Revenue Sources**

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a period of 5 months following the date of the original reporting. Such amendments may impact funding allocations for subsequent fiscal years. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

### **3. District Property Taxes**

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Nassau County Property Appraiser, and property taxes are collected by the Nassau County Tax Collector.

The Board adopted the 2015 tax levy on September 14, 2015. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1, of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Nassau County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### **4. Educational Impact Fees**

Nassau County (County) imposes an educational impact fee based on Ordinance No. 2005-56 adopted by the County Commission in July 2005. This ordinance was most recently amended on January 13, 2014, when Resolution 2014-005 revised the fees to be collected. The educational impact fee is collected for most new residential construction by the County and each municipality within the County based on interlocal agreements. The fees are to be used solely for the purpose of providing capital improvements to the public educational system necessitated by new residential development and are not to be used for any expenditure that would be classified as an operating, maintenance, or repair expense. The authorized capital improvements costs include, but are not limited to, school sites, buildings, relocatable classrooms, building contents, nonbuilding improvements, and vehicles.

#### **5. Federal Revenue Sources**

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

#### **6. Compensated Absences**

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable

that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

### A. Cash Deposits with Financial Institutions

**Custodial Credit Risk-Deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

### B. Investments

The District's investments at June 30, 2016, is reported as follows:

| <u>Investments</u>                           | <u>Maturities</u> | <u>Fair Value</u>       |
|----------------------------------------------|-------------------|-------------------------|
| SBA:                                         |                   |                         |
| Florida PRIME (1)                            | 39 Day Average    | \$ 22,689,451.77        |
| Debt Service Accounts                        | 6 Months          | 14,496.95               |
| Dreyfus Cash Management Institutional Shares |                   |                         |
| Money Market Mutual Fund (1)                 | 22 Day Average    | 21,309,527.46           |
| Commercial Paper (2)                         | October 11, 2016  | 1,219,089.05            |
| <b>Total Investments</b>                     |                   | <b>\$ 45,232,565.23</b> |

Notes: (1) These investments are reported as cash equivalents for financial statement reporting purposes.

(2) This investment is held by a paying agent in connection with the QZAB financing agreement. (see Note II.1.1.)

### Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. The District reported investments of \$45,232,565.23 at June 30, 2016, including investments in commercial paper, totaling \$1,219,089.05, and SBA debt service accounts, totaling \$14,496.95, that have a level 1 fair value measurement.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME and Dreyfus Cash Management Institutional Shares Money Market Mutual Fund use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, Section 218.409(8)(a), Florida Statutes, states that “the principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2016, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the SBA’s Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District’s investment policy limits investments to those prescribed by Section 218.415(17), Florida Statutes.

The District’s investments in the SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the debt service accounts are included in the notes to financial statements of the State’s Comprehensive Annual Financial Report.

The District’s investment in Florida PRIME is rated AAAm by Standard & Poor’s.

The District’s investment in the Dreyfus Cash Management Institutional Shares Money Market Mutual Fund is rated AAAm by Standard & Poor’s and Aaa-mf by Moody’s Investors Service.

The District’s investment in commercial paper is authorized under a forward delivery agreement with the QZABs paying agent. The forward delivery agreement authorizes the investment of the available sinking fund amounts in certain eligible securities, including United States Treasury securities, obligations issued by agencies of the United States Government, and short-term obligations issued by banks, corporations, or other borrower having a rating at the time of delivery of at least P-1 by

Moody's Investors Service or A-1 by Standard & Poor's. As of June 30, 2016, the District's investment in commercial paper was rated A-1 by Standard & Poor's, and P-1 by Moody's Investors Service.

### **Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Section 218.415(18), Florida Statutes, requires the District to earmark all investments and (1) if registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a location that protects the governing body's interest in the security; (2) if in book-entry form, the investment must be held for the credit of the governing body by a depository chartered by the Federal Government, the State, or any other state or territory of the United States which has a branch or principal place of business in this State, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in this State, and must be kept by the depository in an account separate and apart from the assets of the financial institution; or (3) if physically issued to the holder but not registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a secured vault. The District does not have a formal investment policy that addresses custodial credit risk. The District's investment in commercial paper is being held by a paying agent in connection with the QZABs financing arrangement.

### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District does not have a formal investment policy that limits the amount the District may invest in any one issuer.

Commercial paper issued by Fortis Funding, LLC, comprises 2.7 percent of the District's total investments and 98.8 percent of the investments reported in the other governmental funds.

### **C. Capital Credits**

The District participates in the Okefenokee Rural Electric Membership Corporation, a nonprofit electric cooperative. Revenues in excess of operating expenses, unless otherwise determined by a vote of the membership, are distributed by the cooperative on a pro-rata share basis to its members. Annually, the cooperative makes payments for designated prior years' capital credits. During the 2015-16 fiscal year, the District received \$5,207.97 related to the 1989 capital credits and new credits of \$7,773.11. At June 30, 2016, the accumulated credits to the District's accounts were \$158,544.45.

## D. Changes in Capital Assets

Changes in capital assets are presented in the table below:

|                                                    | <u>Beginning<br/>Balance</u> | <u>Additions</u>        | <u>Deletions</u>       | <u>Ending<br/>Balance</u> |
|----------------------------------------------------|------------------------------|-------------------------|------------------------|---------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                     |                              |                         |                        |                           |
| Capital Assets Not Being Depreciated:              |                              |                         |                        |                           |
| Land                                               | \$ 5,072,015.69              | \$ 161,730.28           | \$ -                   | \$ 5,233,745.97           |
| Construction in Progress                           | 1,658,087.67                 | 8,852,043.86            | 6,093,367.67           | 4,416,763.86              |
| <b>Total Capital Assets Not Being Depreciated</b>  | <b>6,730,103.36</b>          | <b>9,013,774.14</b>     | <b>6,093,367.67</b>    | <b>9,650,509.83</b>       |
| Capital Assets Being Depreciated:                  |                              |                         |                        |                           |
| Improvements Other Than Buildings                  | 10,777,565.25                | 718,149.77              | -                      | 11,495,715.02             |
| Buildings and Fixed Equipment                      | 209,962,020.75               | 5,375,217.90            | -                      | 215,337,238.65            |
| Furniture, Fixtures, and Equipment                 | 20,988,186.57                | 2,535,682.98            | 1,595,467.74           | 21,928,401.81             |
| Motor Vehicles                                     | 10,892,374.76                | 723,947.00              | 209,568.00             | 11,406,753.76             |
| Audio Visual Materials and<br>Computer Software    | 3,968,496.38                 | 11,316.00               | 112,418.58             | 3,867,393.80              |
| <b>Total Capital Assets Being Depreciated</b>      | <b>256,588,643.71</b>        | <b>9,364,313.65</b>     | <b>1,917,454.32</b>    | <b>264,035,503.04</b>     |
| Less Accumulated Depreciation for:                 |                              |                         |                        |                           |
| Improvements Other Than Buildings                  | 7,521,175.14                 | 370,306.50              | -                      | 7,891,481.64              |
| Buildings and Fixed Equipment                      | 72,031,824.17                | 3,755,670.88            | -                      | 75,787,495.05             |
| Furniture, Fixtures, and Equipment                 | 14,105,642.60                | 2,313,184.11            | 1,541,383.79           | 14,877,442.92             |
| Motor Vehicles                                     | 7,184,067.79                 | 701,627.84              | 136,452.08             | 7,749,243.55              |
| Audio Visual Materials and<br>Computer Software    | 3,838,685.64                 | 45,109.71               | 108,804.03             | 3,774,991.32              |
| <b>Total Accumulated Depreciation</b>              | <b>104,681,395.34</b>        | <b>7,185,899.04</b>     | <b>1,786,639.90</b>    | <b>110,080,654.48</b>     |
| <b>Total Capital Assets Being Depreciated, Net</b> | <b>151,907,248.37</b>        | <b>2,178,414.61</b>     | <b>130,814.42</b>      | <b>153,954,848.56</b>     |
| <b>Governmental Activities Capital Assets, Net</b> | <b>\$ 158,637,351.73</b>     | <b>\$ 11,192,188.75</b> | <b>\$ 6,224,182.09</b> | <b>\$ 163,605,358.39</b>  |

Depreciation expense was charged to functions as follows:

| <u>Function</u>                                             | <u>Amount</u>          |
|-------------------------------------------------------------|------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                              |                        |
| Student Transportation Services                             | 701,627.84             |
| Unallocated                                                 | 6,484,271.20           |
| <b>Total Depreciation Expense - Governmental Activities</b> | <b>\$ 7,185,899.04</b> |

## E. Retirement Plans

### 1. FRS – Defined Benefit Pension Plans

#### General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to

provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The District's FRS and HIS pension expense totaled \$2,576,032 for the fiscal year ended June 30, 2016.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional

personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided.** Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned:

| <u>Class, Initial Enrollment, and Retirement Age/Years of Service</u> | <u>Percent Value</u> |
|-----------------------------------------------------------------------|----------------------|
| <b>Regular members initially enrolled before July 1, 2011</b>         |                      |
| Retirement up to age 62 or up to 30 years of service                  | 1.60                 |
| Retirement at age 63 or with 31 years of service                      | 1.63                 |
| Retirement at age 64 or with 32 years of service                      | 1.65                 |
| Retirement at age 65 or with 33 or more years of service              | 1.68                 |
| <b>Regular members initially enrolled on or after July 1, 2011</b>    |                      |
| Retirement up to age 65 or up to 33 years of service                  | 1.60                 |
| Retirement at age 66 or with 34 years of service                      | 1.63                 |
| Retirement at age 67 or with 35 years of service                      | 1.65                 |
| Retirement at age 68 or with 36 or more years of service              | 1.68                 |
| <b>Elected County Officers</b>                                        | <b>3.00</b>          |

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2015-16 fiscal year were as follows:

| <u>Class</u>                                                  | <u>Percent of Gross Salary</u> |                     |
|---------------------------------------------------------------|--------------------------------|---------------------|
|                                                               | <u>Employee</u>                | <u>Employer (1)</u> |
| FRS, Regular                                                  | 3.00                           | 7.26                |
| FRS, Elected County Officers                                  | 3.00                           | 42.27               |
| DROP - Applicable to<br>Members from All of the Above Classes | 0.00                           | 12.88               |
| FRS, Reemployed Retiree                                       | (2)                            | (2)                 |

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.04 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$3,165,764 for the fiscal year ended June 30, 2016.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2016, the District reported a liability of \$17,936,842 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The District's proportionate share of the net pension liability was based on the District's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the District's proportionate share was 0.138869376 percent, which was a decrease of 0.004674315 from its proportionate share measured as of June 30, 2014.

For the fiscal year ended June 30, 2016, the District recognized the Plan pension expense of \$1,214,882. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| <u>Description</u>                                                                                                | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> |
|-------------------------------------------------------------------------------------------------------------------|-------------------------------------------|------------------------------------------|
| Differences between expected and actual experience                                                                | \$ 1,893,599                              | \$ 425,407                               |
| Change of assumptions                                                                                             | 1,190,528                                 | -                                        |
| Net difference between projected and actual earnings on FRS pension plan investments                              | -                                         | 4,283,018                                |
| Changes in proportion and differences between District FRS contributions and proportionate share of contributions | 207,476                                   | 613,473                                  |
| District FRS contributions subsequent to the measurement date                                                     | 3,165,764                                 | -                                        |
| <b>Total</b>                                                                                                      | <b>\$ 6,457,367</b>                       | <b>\$ 5,321,898</b>                      |

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$3,165,764, will be recognized as a reduction

of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Fiscal Year Ending June 30</u> | <u>Amount</u>         |
|-----------------------------------|-----------------------|
| 2017                              | \$ (1,486,442)        |
| 2018                              | (1,486,442)           |
| 2019                              | (1,486,442)           |
| 2020                              | 2,047,182             |
| 2021                              | 309,389               |
| Thereafter                        | 72,460                |
| <b>Total</b>                      | <b>\$ (2,030,295)</b> |

Actuarial Assumptions. The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                           |                                                                           |
|---------------------------|---------------------------------------------------------------------------|
| Inflation                 | 2.60 percent                                                              |
| Salary increases          | 3.25 percent, average, including inflation                                |
| Investment rate of return | 7.65 percent, net of pension plan investment expense, including inflation |

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u>       | <u>Target<br/>Allocation (1)</u> | <u>Annual<br/>Arithmetic<br/>Return</u> | <u>Compound<br/>Annual<br/>(Geometric)<br/>Return</u> | <u>Standard<br/>Deviation</u> |
|--------------------------|----------------------------------|-----------------------------------------|-------------------------------------------------------|-------------------------------|
| Cash                     | 1%                               | 3.2%                                    | 3.1%                                                  | 1.7%                          |
| Fixed Income             | 18%                              | 4.8%                                    | 4.7%                                                  | 4.7%                          |
| Global Equity            | 53%                              | 8.5%                                    | 7.2%                                                  | 17.7%                         |
| Real Estate (Property)   | 10%                              | 6.8%                                    | 6.2%                                                  | 12.0%                         |
| Private Equity           | 6%                               | 11.9%                                   | 8.2%                                                  | 30.0%                         |
| Strategic Investments    | 12%                              | 6.7%                                    | 6.1%                                                  | 11.4%                         |
| <b>Total</b>             | <b>100%</b>                      |                                         |                                                       |                               |
| Assumed Inflation - Mean |                                  | 2.6%                                    |                                                       | 1.9%                          |

Note: (1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 7.65 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.65 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.65 percent) or 1 percentage point higher (8.65 percent) than the current rate:

|                                                                     | <b>1%<br/>Decrease<br/>(6.65%)</b> | <b>Current<br/>Discount Rate<br/>(7.65%)</b> | <b>1%<br/>Increase<br/>(8.65%)</b> |
|---------------------------------------------------------------------|------------------------------------|----------------------------------------------|------------------------------------|
| District's proportionate share of the net pension liability (asset) | \$ 46,478,415                      | \$ 17,936,842                                | \$ (5,814,434)                     |

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

### **HIS Pension Plan**

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2016, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$933,839 for the fiscal year ended June 30, 2016.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2016, the District reported a net pension liability of \$18,566,958 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the pension plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014, and update procedures were used to determine liabilities as of July 1, 2015. The District's proportionate share of the net pension liability was based on the District's 2014-15 fiscal year contributions relative to the total 2014-15 fiscal year contributions of all participating members. At June 30, 2015, the District's proportionate share was 0.182057079 percent, which was a decrease of 0.003303592 from its proportionate share measured as of June 30, 2014.

For the fiscal year ended June 30, 2016, the District recognized the HIS Plan pension expense of \$1,361,150. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| <u>Description</u>                                                                                                    | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> |
|-----------------------------------------------------------------------------------------------------------------------|-------------------------------------------|------------------------------------------|
| Change of assumptions                                                                                                 | \$ 1,460,735.00                           | \$ -                                     |
| Net difference between projected and actual earnings on HIS pension plan investments                                  | 10,051                                    | -                                        |
| Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions | 100,196                                   | 256,399                                  |
| District contributions subsequent to the measurement date                                                             | 933,839                                   | -                                        |
| <b>Total</b>                                                                                                          | <u>\$ 2,504,821</u>                       | <u>\$ 256,399</u>                        |

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$933,839, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Fiscal Year Ending June 30</u> | <u>Amount</u>       |
|-----------------------------------|---------------------|
| 2016                              | \$ 232,298          |
| 2017                              | 232,298             |
| 2018                              | 232,298             |
| 2019                              | 230,254             |
| 2020                              | 229,274             |
| Thereafter                        | 158,161             |
| <b>Total</b>                      | <b>\$ 1,314,583</b> |

Actuarial Assumptions. The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                     |                                            |
|---------------------|--------------------------------------------|
| Inflation           | 2.60 percent                               |
| Salary increases    | 3.25 percent, average, including inflation |
| Municipal bond rate | 3.80 percent                               |

Mortality rates were based on the Generational RP-2000 with Projected Scale BB

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.8 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.8 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.8 percent) or 1 percentage point higher (4.8 percent) than the current rate:

|                                                                | <u>1%<br/>Decrease<br/>(2.8%)</u> | <u>Current<br/>Discount Rate<br/>(3.8%)</u> | <u>1%<br/>Increase<br/>(4.8%)</u> |
|----------------------------------------------------------------|-----------------------------------|---------------------------------------------|-----------------------------------|
| District's proportionate share of<br>the net pension liability | \$ 21,156,185                     | \$ 18,566,958                               | \$ 16,407,932                     |

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report

## 2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the Investment Plan members' accounts during the 2015-16 fiscal year were as follows:

| <u>Class</u> | <u>Percent of<br/>Gross<br/>Compensation</u> |
|--------------|----------------------------------------------|
| FRS, Regular | 6.30                                         |

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2016, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime

monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$524,496.24 for the fiscal year ended June 30, 2016.

## **F. Other Postemployment Benefit Obligations**

**Plan Description.** The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical and prescription drug coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report, and is not included in the report of a public employee retirement system or other entity.

**Funding Policy.** Plan contribution requirements of the District and OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. The District has not advance-funded or established a funding methodology for the annual OPEB costs or the net OPEB obligation, and the OPEB Plan is financed on a pay-as-you-go basis. For the 2015-16 fiscal year, 58 retirees received other postemployment benefits. The District provided required contributions of \$377,579 toward the annual OPEB cost, net of retiree contributions totaling \$491,600, which represents 1.28 percent of covered payroll.

**Annual OPEB Cost and Net OPEB Obligation.** The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the District's annual OPEB cost for the fiscal year, the amount actually contributed to the OPEB Plan, and changes in the District's net OPEB obligation:

| <u>Description</u>                                      | <u>Amount</u>       |
|---------------------------------------------------------|---------------------|
| Normal Cost (service cost for 1 year)                   | \$ 650,699          |
| Amortization of Unfunded Actuarial<br>Accrued Liability | <u>489,612</u>      |
| Annual Required Contribution                            | 1,140,311           |
| Interest on Net OPEB Obligation                         | 151,352             |
| Adjustment to Annual Required Contribution              | <u>(191,102)</u>    |
| Annual OPEB Cost (Expense)                              | 1,100,561           |
| Contribution Toward the OPEB Cost                       | <u>(377,579)</u>    |
| Increase in Net OPEB Obligation                         | 722,982             |
| Net OPEB Obligation, Beginning of Year                  | <u>4,586,439</u>    |
| Net OPEB Obligation, End of Year                        | <u>\$ 5,309,421</u> |

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the OPEB Plan, and the net OPEB obligation as of June 30, 2016, and the 2 preceding fiscal years, were as follows:

| <u>Fiscal Year</u> | <u>Annual<br/>OPEB Cost</u> | <u>Percentage of<br/>Annual<br/>OPEB Cost<br/>Contributed</u> | <u>Net OPEB<br/>Obligation</u> |
|--------------------|-----------------------------|---------------------------------------------------------------|--------------------------------|
| 2013-14            | \$ 1,003,352                | 38.3%                                                         | \$ 3,924,387                   |
| 2014-15            | 1,056,152                   | 37.3%                                                         | 4,586,439                      |
| 2015-16            | 1,100,561                   | 34.3%                                                         | 5,309,421                      |

**Funded Status and Funding Progress.** As of October 1, 2014, the most recent valuation date, the actuarial accrued liability for benefits was \$11,192,120, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$11,192,120 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$38,416,049, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 29.1 percent.

Actuarial valuations of an ongoing OPEB Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, immediately following the notes to financial statements as required supplementary information, presents multiyear trend information about whether the actuarial value of OPEB Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial

calculations of the OPEB Plan reflect a long-term perspective. Consistent with this perspective, the actuarial valuations used actuarial methods and assumptions that include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The District's OPEB actuarial valuation as of October 1, 2014, used the entry age normal cost actuarial method to estimate the unfunded actuarial liability as of June 30, 2016, and to estimate the District's 2015-16 fiscal year ARC. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3.3 percent rate of return on invested assets. The actuarial assumptions also included a payroll growth rate of 3.3 percent per year, projected salary increases of 4 to 8.375 percent, and an annual healthcare cost trend rate of 7 percent initially beginning October 1, 2016, declining to an ultimate rate of 4.66 percent beginning October 2040. The investment rate of return and payroll growth rate include a general price inflation of 2.5 percent. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis over a 24-year period. The remaining amortization period at June 30, 2016, was 23 years.

**G. Construction and Other Significant Commitments**

**Encumbrances.** Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2016:

| <b>Major Funds</b>   |                                                     |                                 |                                    |                                 |
|----------------------|-----------------------------------------------------|---------------------------------|------------------------------------|---------------------------------|
| <b>General</b>       | <b>Capital Projects - Local Capital Improvement</b> | <b>Capital Projects - Other</b> | <b>Nonmajor Governmental Funds</b> | <b>Total Governmental Funds</b> |
| <u>\$ 416,642.00</u> | <u>\$22,006,789.87</u>                              | <u>\$ 7,461,488.91</u>          | <u>\$ 608,782.50</u>               | <u>\$30,493,703.28</u>          |

**Construction Contracts.** Encumbrances include the following major construction contract commitments at fiscal year-end:

| <b>Project</b>                                                                        | <b>Contract Amount</b>  | <b>Completed to Date</b> | <b>Balance Committed</b> |
|---------------------------------------------------------------------------------------|-------------------------|--------------------------|--------------------------|
| New Wildlight Elementary:                                                             |                         |                          |                          |
| Architect                                                                             | \$ 1,639,350.50         | \$ 1,476,717.95          | \$ 162,632.55            |
| Contractor                                                                            | 17,739,240.66           | 1,027,404.97             | 16,711,835.69            |
| Direct Purchases                                                                      | 5,183,759.34            | 141,343.28               | 5,042,416.06             |
| Total New Wildlight Elementary                                                        | 24,562,350.50           | 2,645,466.20             | 21,916,884.30            |
| New Wildlight Elementary Entrance Road:                                               |                         |                          |                          |
| Architect                                                                             | 539,471.00              | 406,643.00               | 132,828.00               |
| Engineer                                                                              | 484,603.84              | -                        | 484,603.84               |
| Contractor                                                                            | 4,259,481.00            | -                        | 4,259,481.00             |
| Total New Wildlight Elementary Entrance Road                                          | 5,283,555.84            | 406,643.00               | 4,876,912.84             |
| Hilliard Elementary Heating, Ventilating,<br>and Air Conditioning (HVAC) Replacement: |                         |                          |                          |
| Architect                                                                             | 65,000.00               | 52,000.00                | 13,000.00                |
| Contractor                                                                            | 1,038,078.05            | 481,440.53               | 556,637.52               |
| Direct Purchases                                                                      | 571,921.94              | 542,070.98               | 29,850.96                |
| Total Hilliard Elementary HVAC Replacement                                            | 1,674,999.99            | 1,075,511.51             | 599,488.48               |
| <b>Total</b>                                                                          | <b>\$ 31,520,906.33</b> | <b>\$ 4,127,620.71</b>   | <b>\$ 27,393,285.62</b>  |

## H. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Nassau County District School Board is a member of the North East Florida Educational Consortium (Consortium) under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Putnam County District School Board serves as fiscal agent for the Consortium.

The District's employee group health insurance plans are being provided through a minimum premium commercial insurance program administered by an insurance company. Premiums are established annually by the insurance company based on the District's claims experience, and the program is governed by an accounting and retention agreement. The agreement provides that when earned premiums are less than the sum of incurred claims less claims in excess of the pooling point, capitation charges, pooling charges, and administrative charges, the deficit is retained by the insurance company; when earned premiums are more than the sum of incurred claims less claims in excess of pooling point, capitation charges, pooling charges, and administrative charges, 50 percent

of the excess is returned to the District; and, if the District cancels the agreement prior to January 31, 2018, any excess earned premiums will not be available for return to the District. The District has experienced favorable claims experience, resulting in refunds for every agreement period (1 or 2 years depending on the agreement) from October 1, 2007, the balance of which is reported as assigned fund balance in the General Fund.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

## I. Long-Term Liabilities

### 1. Qualified Zone Academy Bonds Payable

The District entered into a lease-purchase agreement dated October 1, 2003, under the Qualified Zone Academy Bonds (QZAB) Program. The QZAB Program provides no interest cost financing to purchase certain goods and services for schools located in eligible District areas (zones). The District received financing of \$1,428,581 from a local bank on October 8, 2003. Interest on the debt is “paid” by the United States Government through the issuance of Federal income tax credits to the holder of the QZAB debt (the bank). The rate of return to the bank was established by the United States Government at the time of the sale. Repayment of the original \$1,428,581 financing proceeds is due in full on October 8, 2017. In connection with the financing, the District entered into a forward delivery agreement requiring annual deposits to a sinking fund of \$81,224.25 for 14 consecutive years beginning October 8, 2004. The forward delivery agreement provides a guaranteed investment return whereby the required deposits, along with the accrued interest, will be sufficient to repay the debt at maturity. The invested assets accumulated pursuant to the forward delivery agreement are held under a custodial agreement until the debt matures. The financing proceeds were designated for the following equipment and improvements: wireless communication system at one school; energy management systems at seven schools; heating, ventilation, and air conditioning upgrades at one school; and reroofing of various buildings at two schools.

### 2. Bonds Payable

Bonds payable at June 30, 2016, are as follows:

| <u>Bond Type</u>           | <u>Amount<br/>Outstanding</u> | <u>Interest<br/>Rates<br/>(Percent)</u> | <u>Annual<br/>Maturity<br/>To</u> |
|----------------------------|-------------------------------|-----------------------------------------|-----------------------------------|
| State School Bonds:        |                               |                                         |                                   |
| Series 2009A, Refunding    | \$ 45,000.00                  | 5.0                                     | 2019                              |
| Series 2014B, Refunding    | 549,000.00                    | 2.0 - 5.0                               | 2020                              |
| District Revenue Bonds:    |                               |                                         |                                   |
| Series 2012                | <u>2,029,259.44</u>           | 3.18                                    | 2032                              |
| <b>Total Bonds Payable</b> | <b><u>\$ 2,623,259.44</u></b> |                                         |                                   |

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

## **State School Bonds**

These bonds are issued by the SBE on behalf of the District. The bonds mature serially, and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

## **District Revenue Bonds**

These bonds are authorized by Chapter 80-550, Laws of Florida, which provides that the bonds be secured from the pari-mutuel tax proceeds distributed annually to Nassau County from the State's Pari-mutuel Tax Collection Trust Fund pursuant to Chapter 550, Florida Statutes (effective July 1, 2000, tax proceeds were distributed pursuant to Section 212.20(6)(d)7.a., Florida Statutes (2001), now Section 212.20(6)(d)6.a., Florida Statutes). The annual distribution is remitted by the Florida Department of Financial Services to the District. As required by the bond resolution, the District has established the sinking fund and reserve account and has accumulated and maintained adequate resources in the sinking fund and reserve account.

The District has pledged a total of \$2,567,967.77 of pari-mutuel revenues in connection with the District Revenue Bonds of 2012, described above. During the 2015-16 fiscal year, the District recognized pari-mutuel revenues totaling \$223,250 and expended \$171,152.82 (77 percent) of these revenues for debt service directly collateralized by these revenues. The pledged revenues are committed until final maturity of the debt on July 1, 2031. Approximately 77 percent of this revenue stream has been pledged in connection with debt service on the revenue bonds.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2016, are as follows:

| <b><u>Fiscal Year Ending June 30</u></b> | <b><u>Total</u></b>           | <b><u>Principal</u></b>       | <b><u>Interest</u></b>      |
|------------------------------------------|-------------------------------|-------------------------------|-----------------------------|
| State School Bonds:                      |                               |                               |                             |
| 2017                                     | \$ 281,770.00                 | \$ 253,000.00                 | \$ 28,770.00                |
| 2018                                     | 277,120.00                    | 261,000.00                    | 16,120.00                   |
| 2019                                     | 52,070.00                     | 49,000.00                     | 3,070.00                    |
| 2020                                     | 31,620.00                     | 31,000.00                     | 620.00                      |
| Total State School Bonds                 | <u>642,580.00</u>             | <u>594,000.00</u>             | <u>48,580.00</u>            |
| District Revenue Bonds:                  |                               |                               |                             |
| 2017                                     | 171,152.82                    | 107,458.88                    | 63,693.94                   |
| 2018                                     | 171,152.82                    | 110,903.24                    | 60,249.58                   |
| 2019                                     | 171,152.82                    | 114,457.99                    | 56,694.83                   |
| 2020                                     | 171,152.82                    | 117,983.98                    | 53,168.84                   |
| 2021                                     | 171,152.82                    | 121,908.40                    | 49,244.42                   |
| 2022-2026                                | 855,764.10                    | 670,615.25                    | 185,148.85                  |
| 2027-2031                                | <u>856,439.57</u>             | <u>785,931.70</u>             | <u>70,507.87</u>            |
| Total District Revenue Bonds             | <u>2,567,967.77</u>           | <u>2,029,259.44</u>           | <u>538,708.33</u>           |
| <b>Total</b>                             | <b><u>\$ 3,210,547.77</u></b> | <b><u>\$ 2,623,259.44</u></b> | <b><u>\$ 587,288.33</u></b> |

### 3. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

| Description                           | Beginning Balance      | Additions               | Deductions              | Ending Balance          | Due In One Year       |
|---------------------------------------|------------------------|-------------------------|-------------------------|-------------------------|-----------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>        |                        |                         |                         |                         |                       |
| Qualified Zone Academy Bonds Payable  | \$ 1,428,581.00        | \$ -                    | \$ -                    | \$ 1,428,581.00         | \$ -                  |
| Bonds Payable                         | 2,957,274.71           | -                       | 334,015.27              | 2,623,259.44            | 360,458.88            |
| Compensated Absences Payable          | 3,231,867.75           | 698,894.10              | 718,373.98              | 3,212,387.87            | 718,373.98            |
| Net Pension Liability                 | 26,089,951.00          | 22,590,863.00           | 12,177,014.00           | 36,503,800.00           | 681,460.93            |
| Other Postemployment Benefits Payable | 4,586,439.00           | 1,100,561.00            | 377,579.00              | 5,309,421.00            | -                     |
| <b>Total Governmental Activities</b>  | <b>\$38,294,113.46</b> | <b>\$ 24,390,318.10</b> | <b>\$ 13,606,982.25</b> | <b>\$ 49,077,449.31</b> | <b>\$1,760,293.79</b> |

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

### J. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in the **Fund Balance Policies** note disclosure, fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

### K. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

| Funds                 | Interfund            |                      |
|-----------------------|----------------------|----------------------|
|                       | Receivables          | Payables             |
| Major:                |                      |                      |
| General               | \$ 217,964.12        | \$ -                 |
| Nonmajor Governmental | -                    | 217,964.12           |
| <b>Total</b>          | <b>\$ 217,964.12</b> | <b>\$ 217,964.12</b> |

Interfund balances generally arise due to expenditures being adjusted between funds. The interfund amounts represent temporary loans from one fund to another, and are expected to be repaid within a year.

## L. Revenues

### 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2015-16 fiscal year:

| <u>Source</u>                                               | <u>Amount</u>           |
|-------------------------------------------------------------|-------------------------|
| Florida Education Finance Program                           | \$ 25,969,716.00        |
| Categorical Educational Program - Class Size Reduction      | 12,152,818.00           |
| School Recognition                                          | 835,023.00              |
| Workforce Development Program                               | 604,669.00              |
| Motor Vehicle License Tax (Capital Outlay and Debt Service) | 387,583.58              |
| Gross Receipts Tax (Public Education Capital Outlay)        | 249,191.00              |
| Florida Best and Brightest Teacher Scholarship Program      | 214,663.02              |
| Food Service Supplement                                     | 52,749.00               |
| Mobile Home Licenses Tax                                    | 23,290.01               |
| Miscellaneous                                               | 380,742.56              |
| <b>Total</b>                                                | <b>\$ 40,870,445.17</b> |

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

### 2. Property Taxes

The following is a summary of millages and taxes levied on the 2015 tax roll for the 2015-16 fiscal year:

| <u>General Fund</u>                                      | <u>Millages</u> | <u>Taxes Levied</u>     |
|----------------------------------------------------------|-----------------|-------------------------|
| Nonvoted School Tax:                                     |                 |                         |
| Required Local Effort                                    | 5.005           | \$ 36,889,375.06        |
| Basic Discretionary Local Effort                         | 0.748           | 5,513,137.37            |
| <b>Capital Projects - Local Capital Improvement Fund</b> |                 |                         |
| Nonvoted Tax:                                            |                 |                         |
| Local Capital Improvements                               | 1.400           | 10,318,706.31           |
| <b>Total</b>                                             | <b>7.153</b>    | <b>\$ 52,721,218.74</b> |

## M. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

| <u>Funds</u>              | <u>Interfund</u>       |                        |
|---------------------------|------------------------|------------------------|
|                           | <u>Transfers In</u>    | <u>Transfers Out</u>   |
| Major:                    |                        |                        |
| General                   | \$ 2,334,142.36        | \$ -                   |
| Capital Projects:         |                        |                        |
| Local Capital Improvement | -                      | 2,266,311.69           |
| Other                     | -                      | 149,054.92             |
| Nonmajor Governmental     | 81,224.25              | -                      |
| <b>Total</b>              | <b>\$ 2,415,366.61</b> | <b>\$ 2,415,366.61</b> |

Interfund transfers represent permanent transfers of money between funds. The transfers out of the Capital Projects – Local Capital Improvement Fund were to reimburse property insurance expenditures, facilities maintenance costs, and lease payments on portables to the General Fund and to provide QZAB sinking fund payments to a nonmajor governmental fund. The transfer out of the Capital Projects – Other Fund was to reimburse the General Fund for lease payments on portables.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION

## Budgetary Comparison Schedule General Fund For the Fiscal Year Ended June 30, 2016

|                                                          | General Fund           |                        |                         | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|----------------------------------------------------------|------------------------|------------------------|-------------------------|-----------------------------------------------------------|
|                                                          | Original<br>Budget     | Final<br>Budget        | Actual                  |                                                           |
| <b>Revenues</b>                                          |                        |                        |                         |                                                           |
| Intergovernmental:                                       |                        |                        |                         |                                                           |
| Federal Direct                                           | \$ 58,800.00           | \$ 58,800.00           | \$ 59,381.12            | \$ 581.12                                                 |
| Federal Through State and Local                          | 5,900.00               | 5,900.00               | 486,056.78              | 480,156.78                                                |
| State                                                    | 39,350,878.05          | 39,980,031.79          | 40,013,373.10           | 33,341.31                                                 |
| Local:                                                   |                        |                        |                         |                                                           |
| Property Taxes                                           | 40,778,017.00          | 40,778,017.00          | 40,962,165.13           | 184,148.13                                                |
| Miscellaneous                                            | 379,021.25             | 669,886.51             | 1,987,238.66            | 1,317,352.15                                              |
| Total Local Revenues                                     | <u>41,157,038.25</u>   | <u>41,447,903.51</u>   | <u>42,949,403.79</u>    | <u>1,501,500.28</u>                                       |
| <b>Total Revenues</b>                                    | <u>80,572,616.30</u>   | <u>81,492,635.30</u>   | <u>83,508,214.79</u>    | <u>2,015,579.49</u>                                       |
| <b>Expenditures</b>                                      |                        |                        |                         |                                                           |
| Current - Education:                                     |                        |                        |                         |                                                           |
| Instruction                                              | 51,128,609.07          | 52,666,471.41          | 49,304,718.73           | 3,361,752.68                                              |
| Student Support Services                                 | 3,247,951.10           | 3,566,390.95           | 3,372,666.07            | 193,724.88                                                |
| Instructional Media Services                             | 1,330,675.69           | 1,407,981.52           | 1,309,445.38            | 98,536.14                                                 |
| Instruction and Curriculum Development Services          | 1,290,243.24           | 1,451,421.91           | 1,256,684.78            | 194,737.13                                                |
| Instructional Staff Training Services                    | 1,254,255.41           | 1,507,652.12           | 1,350,909.18            | 156,742.94                                                |
| Instruction-Related Technology                           | 1,416,517.89           | 1,307,726.14           | 1,237,475.94            | 70,250.20                                                 |
| Board                                                    | 612,043.77             | 612,676.98             | 431,006.72              | 181,670.26                                                |
| General Administration                                   | 1,245,086.33           | 1,083,455.95           | 902,156.52              | 181,299.43                                                |
| School Administration                                    | 5,467,890.23           | 5,839,171.15           | 5,445,901.02            | 393,270.13                                                |
| Facilities Acquisition and Construction                  | 430,604.71             | 438,412.35             | 261,266.34              | 177,146.01                                                |
| Fiscal Services                                          | 568,435.77             | 619,417.01             | 610,424.48              | 8,992.53                                                  |
| Food Services                                            | 29,206.01              | 78,877.70              | 76,890.70               | 1,987.00                                                  |
| Central Services                                         | 591,050.52             | 628,950.09             | 576,347.84              | 52,602.25                                                 |
| Student Transportation Services                          | 4,651,633.63           | 4,942,361.90           | 4,339,293.13            | 603,068.77                                                |
| Operation of Plant                                       | 8,381,751.22           | 8,789,097.28           | 8,258,498.33            | 530,598.95                                                |
| Maintenance of Plant                                     | 3,448,558.25           | 3,466,476.66           | 3,041,051.49            | 425,425.17                                                |
| Administrative Technology Services                       | 1,028,496.76           | 1,088,844.60           | 971,402.20              | 117,442.40                                                |
| Community Services                                       | 863,718.12             | 529,423.82             | 286,641.19              | 242,782.63                                                |
| Fixed Capital Outlay:                                    |                        |                        |                         |                                                           |
| Facilities Acquisition and Construction                  | 54,062.80              | 70,009.53              | 69,283.16               | 726.37                                                    |
| Other Capital Outlay                                     | 300,953.13             | 401,984.23             | 300,984.94              | 100,999.29                                                |
| <b>Total Expenditures</b>                                | <u>87,341,743.65</u>   | <u>90,496,803.30</u>   | <u>83,403,048.14</u>    | <u>7,093,755.16</u>                                       |
| <b>Excess (Deficiency) of Revenues Over Expenditures</b> | <u>(6,769,127.35)</u>  | <u>(9,004,168.00)</u>  | <u>105,166.65</u>       | <u>9,109,334.65</u>                                       |
| <b>Other Financing Sources</b>                           |                        |                        |                         |                                                           |
| Transfers In                                             | 3,100,384.00           | 3,100,384.00           | 2,334,142.36            | (766,241.64)                                              |
| Sale of Capital Assets                                   | -                      | -                      | 8,021.01                | 8,021.01                                                  |
| Loss Recoveries                                          | -                      | -                      | 19,129.42               | 19,129.42                                                 |
| <b>Total Other Financing Sources</b>                     | <u>3,100,384.00</u>    | <u>3,100,384.00</u>    | <u>2,361,292.79</u>     | <u>(739,091.21)</u>                                       |
| <b>Net Change in Fund Balances</b>                       | <u>(3,668,743.35)</u>  | <u>(5,903,784.00)</u>  | <u>2,466,459.44</u>     | <u>8,370,243.44</u>                                       |
| Fund Balances, Beginning                                 | 9,484,246.06           | 9,484,246.06           | 9,484,246.06            | -                                                         |
| <b>Fund Balances, Ending</b>                             | <u>\$ 5,815,502.71</u> | <u>\$ 3,580,462.06</u> | <u>\$ 11,950,705.50</u> | <u>\$ 8,370,243.44</u>                                    |

**Schedule of Funding Progress –  
Other Postemployment Benefits Plan**

| <b>Actuarial<br/>Valuation<br/>Date</b> | <b>Actuarial<br/>Value of<br/>Assets<br/>(a)</b> | <b>Actuarial<br/>Accrued<br/>Liability (AAL)<br/>(1)<br/>(b)</b> | <b>Unfunded<br/>AAL<br/>(UAAL)<br/>(b-a)</b> | <b>Funded<br/>Ratio<br/>(a/b)</b> | <b>Covered<br/>Payroll<br/>(c)</b> | <b>UAAL as a<br/>Percentage of<br/>Covered<br/>Payroll<br/>[(b-a)/c]</b> |
|-----------------------------------------|--------------------------------------------------|------------------------------------------------------------------|----------------------------------------------|-----------------------------------|------------------------------------|--------------------------------------------------------------------------|
| 10/01/10                                | \$ -                                             | \$ 14,284,847                                                    | \$ 14,284,847                                | 0.0%                              | \$ 34,139,349                      | 41.8%                                                                    |
| 10/01/12                                | -                                                | 9,758,651                                                        | 9,758,651                                    | 0.0%                              | 36,866,124                         | 26.5%                                                                    |
| 10/01/14                                | -                                                | 11,192,120                                                       | 11,192,120                                   | 0.0%                              | 38,416,049                         | 29.1%                                                                    |

Note: (1) The District's OPEB actuarial valuation used the entry age normal cost actuarial method to estimate the actuarial accrued liability.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

|                                                                                                                 | <b>2015</b>   | <b>2014</b>   | <b>2013</b>   |
|-----------------------------------------------------------------------------------------------------------------|---------------|---------------|---------------|
| District's proportion of the FRS net pension liability                                                          | 0.138869376%  | 0.143543691%  | 0.141777871%  |
| District's proportionate share of the FRS net pension liability                                                 | \$ 17,936,842 | \$ 8,758,276  | \$ 24,406,282 |
| District's covered-employee payroll                                                                             | \$ 48,512,488 | \$ 48,611,205 | \$ 47,515,631 |
| District's proportionate share of the FRS net pension liability as a percentage of its covered-employee payroll | 36.97%        | 18.02%        | 51.36%        |
| FRS Plan fiduciary net position as a percentage of the total pension liability                                  | 92.00%        | 96.09%        | 88.54%        |

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Florida Retirement System Pension Plan (1)**

|                                                                          | <b>2016</b>   | <b>2015</b>   | <b>2014</b>   |
|--------------------------------------------------------------------------|---------------|---------------|---------------|
| Contractually required FRS contribution                                  | \$ 3,165,764  | \$ 3,385,753  | \$ 3,144,216  |
| FRS contributions in relation to the contractually required contribution | (3,165,764)   | (3,385,753)   | (3,144,216)   |
| FRS contribution deficiency (excess)                                     | \$ -          | \$ -          | \$ -          |
| District's covered-employee payroll                                      | \$ 49,274,901 | \$ 48,512,488 | \$ 48,611,205 |
| FRS contributions as a percentage of covered-employee payroll            | 6.42%         | 6.98%         | 6.47%         |

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

|                                                                                                                 | <u>2015</u>   | <u>2014</u>   | <u>2013</u>   |
|-----------------------------------------------------------------------------------------------------------------|---------------|---------------|---------------|
| District's proportion of the HIS net pension liability                                                          | 0.182057079%  | 0.185360671%  | 0.183767199%  |
| District's proportionate share of the HIS net pension liability                                                 | \$ 18,566,958 | \$ 17,331,675 | \$ 15,999,351 |
| District's covered-employee payroll                                                                             | \$ 55,274,650 | \$ 55,132,674 | \$ 53,470,525 |
| District's proportionate share of the HIS net pension liability as a percentage of its covered-employee payroll | 33.59%        | 31.44%        | 29.92%        |
| HIS Plan fiduciary net position as a percentage of the total pension liability                                  | 0.50%         | 0.99%         | 1.78%         |

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Health Insurance Subsidy Pension Plan (1)**

|                                                                          | <u>2016</u>   | <u>2015</u>   | <u>2014</u>   |
|--------------------------------------------------------------------------|---------------|---------------|---------------|
| Contractually required HIS contribution                                  | \$ 933,839    | \$ 695,935    | \$ 634,983    |
| HIS contributions in relation to the contractually required contribution | (933,839)     | (695,935)     | (634,983)     |
| HIS contribution deficiency (excess)                                     | \$ -          | \$ -          | \$ -          |
| District's covered-employee payroll                                      | \$ 56,496,509 | \$ 55,274,650 | \$ 55,132,674 |
| HIS contributions as a percentage of covered-employee payroll            | 1.65%         | 1.26%         | 1.15%         |

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**1. Budgetary Basis of Accounting**

The Board follows procedures established by State statutes and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at

fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

## **2. Schedule of Funding Progress – Other Postemployment Benefits Plan**

The October 1, 2014, unfunded actuarial accrued liability of \$11,192,120 was significantly higher than the October 1, 2012, liability of \$9,758,651 as a result of population changes and assumptions as discussed below:

- The number of retirees currently receiving postemployment health benefits increased from 51 in the October 1, 2012, valuation to 52 in the October 1, 2014, valuation, and the number of active employees eligible for future postemployment benefits increased from 943 in the October 1, 2012, valuation to 993 in the October 1, 2014, increasing the cost and liability.
- The total cost of coverage increased from \$783 per employee per month (as expected for the year beginning October 1, 2012) to \$838 per employee per month for the year beginning October 1, 2014. This is lower than the projected \$918 per employee per month, slowing down the rate of increase in the cost and liability.
- Revisions were made in the assumed trend of medical and prescription cost increases. In the October 1, 2012, valuation, it was assumed the trends for costs and premiums would be 7.5 percent for the year beginning October 1, 2015, decreasing 0.5 percent each year thereafter to the ultimate value of 5.53 percent for the year beginning October 1, 2020. In the October 1, 2014, valuation, the beginning rate of 7.5 percent remains unchanged, although the assumed trend rates for costs and premiums were extended over a longer time period, declining from 7.5 percent for the year beginning October 1, 2015, to the ultimate level of 4.66 percent for the year beginning October 1, 2040. This change had an increasing effect on the costs and liabilities.

## **3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* As of June 30, 2015, there were no changes in actuarial assumptions. The inflation rate assumption remained at 2.60 percent, the real payroll growth assumption remained at 0.65 percent, and the overall payroll growth rate assumption remained at 3.25 percent. The long-term expected rate of return remained at 7.65 percent.

## **4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal bond rate used to determine total pension liability was decreased from 4.29 percent to 3.8 percent.

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## Nassau County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2016

| Federal Grantor/Pass-Through Grantor/Program Title                                                | Catalog of<br>Federal Domestic<br>Assistance<br>Number | Pass -<br>Through<br>Grantor<br>Number | Amount of<br>Expenditures |
|---------------------------------------------------------------------------------------------------|--------------------------------------------------------|----------------------------------------|---------------------------|
| <b>United States Department of Agriculture:</b>                                                   |                                                        |                                        |                           |
| Indirect:                                                                                         |                                                        |                                        |                           |
| Florida Department of Agriculture and Consumer Services:                                          |                                                        |                                        |                           |
| Child Nutrition Cluster:                                                                          |                                                        |                                        |                           |
| School Breakfast Program                                                                          | 10.553                                                 | 15002                                  | \$ 707,881.17             |
| National School Lunch Program                                                                     | 10.555                                                 | 15001, 15003                           | 2,886,935.15              |
| Summer Food Service Program for Children                                                          | 10.559                                                 | 14006, 14007, 15006, 15007             | <u>100,420.76</u>         |
| <b>Total United States Department of Agriculture</b>                                              |                                                        |                                        | <u>3,695,237.08</u>       |
| <b>United States Department of Justice:</b>                                                       |                                                        |                                        |                           |
| Indirect:                                                                                         |                                                        |                                        |                           |
| Florida Office of the Attorney General:                                                           |                                                        |                                        |                           |
| Crime Victim Assistance                                                                           | 16.575                                                 | V128-15014                             | <u>79,587.28</u>          |
| <b>United States Department of Labor:</b>                                                         |                                                        |                                        |                           |
| Indirect:                                                                                         |                                                        |                                        |                           |
| First Coast Workforce Development, Inc.:                                                          |                                                        |                                        |                           |
| WIA/WIOA Youth Activities                                                                         | 17.259                                                 | FCWD 2016-08                           | <u>121,531.13</u>         |
| <b>National Science Foundation:</b>                                                               |                                                        |                                        |                           |
| Indirect:                                                                                         |                                                        |                                        |                           |
| University of Florida:                                                                            |                                                        |                                        |                           |
| Education and Human Resources                                                                     | 47.076                                                 | None                                   | <u>11,897.85</u>          |
| <b>United States Department of Education:</b>                                                     |                                                        |                                        |                           |
| Direct:                                                                                           |                                                        |                                        |                           |
| Safe and Drug-Free Schools and Communities -<br>National Programs                                 |                                                        |                                        |                           |
|                                                                                                   | 84.184                                                 | N/A                                    | <u>574,391.68</u>         |
| Indirect:                                                                                         |                                                        |                                        |                           |
| Special Education - Grants to States:                                                             |                                                        |                                        |                           |
| Florida Department of Education                                                                   | 84.027                                                 | 263                                    | 2,383,760.11              |
| University of South Florida                                                                       |                                                        | None                                   | <u>1,050.00</u>           |
| Total Special Education - Grants to States                                                        | 84.027                                                 |                                        | <u>2,384,810.11</u>       |
| Special Education - Preschool Grants:                                                             |                                                        |                                        |                           |
| Florida Department of Education                                                                   | 84.173                                                 | 267                                    | <u>70,847.76</u>          |
| <b>Total Special Education Cluster</b>                                                            |                                                        |                                        | <u>2,455,657.87</u>       |
| Florida Department of Education:                                                                  |                                                        |                                        |                           |
| Adult Education - Basic Grants to States                                                          | 84.002                                                 | 191, 193                               | 201,282.98                |
| Title I Grants to Local Educational Agencies                                                      | 84.010                                                 | 212                                    | 1,833,756.22              |
| Career and Technical Education - Basic Grants to States                                           | 84.048                                                 | 161                                    | 148,388.20                |
| Education for Homeless Children and Youth                                                         | 84.196                                                 | 127                                    | 44,100.00                 |
| English Language Acquisition State Grants                                                         | 84.365                                                 | 102                                    | 11,981.73                 |
| Mathematics and Science Partnerships                                                              | 84.366                                                 | 235                                    | 340,141.47                |
| Improving Teacher Quality State Grants                                                            | 84.367                                                 | 224                                    | 358,828.18                |
| ARRA - State Fiscal Stabilization Fund (SFSF) -<br>Race-to-the-Top Incentive Grants, Recovery Act | 84.395                                                 | RA111                                  | <u>25,225.42</u>          |
| <b>Total Indirect</b>                                                                             |                                                        |                                        | <u>5,419,362.07</u>       |
| <b>Total United States Department of Education</b>                                                |                                                        |                                        | <u>5,993,753.75</u>       |
| <b>United States Department of Health and Human Services:</b>                                     |                                                        |                                        |                           |
| Indirect:                                                                                         |                                                        |                                        |                           |
| Florida Departmental Disabilities Council, Inc.:                                                  |                                                        |                                        |                           |
| Developmental Disabilities Basic Support and Advocacy Grants                                      | 93.630                                                 | 939CD15B                               | <u>59,718.26</u>          |
| <b>United States Department of Defense:</b>                                                       |                                                        |                                        |                           |
| Direct:                                                                                           |                                                        |                                        |                           |
| Air Force Junior Reserve Officers Training Corps                                                  | None                                                   | N/A                                    | <u>59,381.12</u>          |
| <b>Total Expenditures of Federal Awards</b>                                                       |                                                        |                                        | <u>\$ 10,021,106.47</u>   |

The accompanying notes are an integral part of this schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Nassau County District School Board under programs of the Federal government for the fiscal year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position.
- (2) Summary of Significant Accounting Policies. Expenditures are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance - National School Lunch Program. Includes \$315,677.77 of donated food used during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Nassau County District School Board, as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 2, 2017, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds as described in our report on the District's financial statements. The financial statements of the school internal funds were not audited in accordance with *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Financial Statement Finding No. 2016-001 that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **District's Response to Finding**

The District's response to the finding identified in our audit is included as District Response in Financial Statement Finding No. 2016-001 and in the **CORRECTIVE ACTION PLAN**. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 2, 2017



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
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Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### Report on Compliance for the Major Federal Program

We have audited the Nassau County District School Board's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major Federal program for the fiscal year ended June 30, 2016. The District's major Federal program is identified in the **SUMMARY OF AUDITOR'S RESULTS** section of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

### *Management's Responsibility*

Management is responsible for compliance with Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for the District's major Federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major Federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major Federal program for the fiscal year ended June 30, 2016.

### **Report on Internal Control Over Compliance**

District management is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 2, 2017

# **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

## **SUMMARY OF AUDITOR'S RESULTS**

### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No

Significant deficiency(ies) identified? Yes

Noncompliance material to financial statements noted? No

### **Federal Awards**

Internal control over major Federal program:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Type of auditor's report issued on compliance for major Federal program: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

Identification of major program:

CFDA Numbers: 84.027 and 84.173 Name of Federal Program or Cluster: Special Education Cluster

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low risk auditee? Yes

# FINANCIAL STATEMENT FINDING

## SIGNIFICANT DEFICIENCY

### FINANCIAL REPORTING

|                                                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
|------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Finding Number</b>                          | <b>2016-001</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <b>Opinion Units</b>                           | Major Funds: Capital Projects – Other Fund and Capital Projects – Local Capital Improvement Fund                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Financial Statements<br/>Account Titles</b> | Accounts Receivable, Revenues, Other Financing Sources, Ending Net Position, and Ending Fund Balance                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>Fund Names</b>                              | Capital Projects – Other Fund and Capital Projects – Local Capital Improvement Fund                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| <b>Adjustment Amounts</b>                      | <p>Capital Projects – Other Fund Reductions of \$1.6 million each for Accounts Receivable, Other Financing Sources, and Ending Fund Balance.</p> <p>Capital Projects – Local Capital Improvement Fund Reductions of \$1.1 million each for Accounts Receivable, Revenues, and Ending Fund Balance.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <b>Finding</b>                                 | The District's financial reporting procedures did not always ensure that account balances and transactions were properly reported.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <b>Criteria</b>                                | <p>State Board of Education Rule 6A-1.0071, Florida Administrative Code, and related instructions from the Florida Department of Education prescribe the exhibits and schedules that should be prepared as part of the District's annual financial report (AFR). Section 1010.01, Florida Statutes, requires that these exhibits and schedules be prepared in accordance with generally accepted accounting principles (GAAP).</p> <p>GAAP provides that, in the governmental funds, receivables should be recognized as soon as a legally enforceable claim is established, and under the modified accrual basis of accounting, revenues resulting from exchange and exchange-like transactions are recognized when the exchange takes place subject to the availability criterion. Additionally, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year.</p> <p>GAAP also requires that a gain on real estate sales transactions should not be recognized until the sale is consummated and a real estate sale should not be considered consummated until:</p> <ul style="list-style-type: none"><li>• The parties are bound by the terms of a contract,</li><li>• All consideration has been exchanged,</li><li>• Any permanent financing for which the seller is responsible has been arranged, and</li><li>• All conditions precedent to closing have been performed.</li></ul> <p>Usually, those four conditions are met at the time of closing or after closing, not when an agreement to sell is signed or at a preclosing.</p> |
| <b>Condition</b>                               | For the Capital Projects – Other Fund, the District over-reported accounts receivable, other financing sources – sale of fixed assets, and ending fund balance by \$1.6 million each because the District incorrectly considered a contract for a real estate sale to be completed upon Board approval of the contract in June 2016. As of November 2016, all consideration had not been                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |

exchanged as only \$163,000 in escrow deposits had been made, and the closing had not taken place for the sale.

For the Capital Projects – Local Capital Improvement Fund, the District over reported accounts receivable, miscellaneous local revenues, and ending fund balance by \$1.1 million each because the District incorrectly considered an arrangement with a land development company as a revenue and receivable. The arrangement required the land development company to provide funding for certain improvement costs associated with the construction of a new school; however, the District did not enter into a written agreement with the land development company to establish a legally enforceable claim for reimbursement until October 2016 and the agreement did not require payment for the upgrades until 60 days after they were accepted by the land development company.

**Cause**

The District recorded these transactions when the Board approved entering into the real estate sales contract and approved the land improvements construction contract in June 2016. District personnel indicated that the amounts were recorded on the District's AFR at the time of Board approval because the amounts were both measurable and expected to be received. Notwithstanding this response, the District's fiscal year-end reporting procedures were not effective to ensure that the receivables were recorded when a legally enforceable claim was established and revenues were measurable and available as required by GAAP.

**Effect**

Reporting errors such as these may cause financial statement users to incorrectly assess the District's financial position. We extended our audit procedures to determine the adjustments necessary to properly report the accounts and transactions, and District personnel accepted these adjustments. However, our extended audit procedures cannot substitute for management's responsibility to implement adequate controls over financial reporting.

**Recommendation**

The District should improve financial reporting procedures to ensure that financial statement account balances and transactions are properly reported.

**District Response**

The District understands the issues presented by the auditors and will make adjustments to our records. Additionally, we will update our procedures to ensure that we review when receivables are recognized, especially under these unique circumstances.

**Estimated Corrective  
Action Date**

January 31, 2017

**District Contact and  
Telephone Number**

Susan Farmer  
904-491-9869

## ***PRIOR AUDIT FOLLOW-UP***

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There were no prior financial statement findings requiring follow-up.

## ***SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS***

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The District did not have prior audit findings required to be reported under 2 CFR 200.511.

## ***CORRECTIVE ACTION PLAN***

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**Nassau County District School Board  
Management's Corrective Action Plan  
For the Fiscal Year Ended June 30, 2016**

Finding Number: 2016-001

Planned Corrective Action: Correct beginning fund balance for the adjustments auditors made to the 2015-2016 financial statements. Update procedures to review Accounts Receivable balances prior to the finalization of the financial statements to ensure they are reviewed and meet the following criteria:

1. Legally enforceable
2. Measurable
3. Available

For real estate transactions do not recognize until closing has occurred.

Anticipated Completion Date: January 31, 2017

Responsible Contact Person: Susan Farmer